



## Offer #401-HHS-006 Juvenile Facilities

This offer includes the following appropriations: State Training School, Iowa Juvenile Home

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### **Program Description:**

#### **Who:**

Youth served by the State Training School at Eldora (STS) and the Iowa Juvenile Home at Toledo (IJH) have special needs and have experienced multiple prior out-of-home placements, an average of 6.24 for the STS and 6.5 for the IJH. Youth stay in programming an average of 8.6 and 10 months at STS and IJH respectively.

By statute, these facilities are used only when other placements have been tried and found to be inappropriate or ineffective, and are often a “last chance” for these children to gain essential academic, social, living, and vocational skills that will enable them to redirect their lives.

The SFY 2011 average age at admission is shown in the table below.

**SFY 2011 Average Age at Admission (years)**

Program	Eldora	Toledo
Delinquent	16.6	16.1
CINA Female	-	15.6
CINA Male	-	14.2

Data in the table below indicates many youth need special education as well as treatment for substance abuse and mental health issues.

**Youth Characteristics**

Characteristic	SFY 2009		SFY 2010		SFY 2011	
	Eldora	Toledo	Eldora	Toledo	Eldora	Toledo
% needing special education	51%	62 %	58%	73%	56%	77%
% needing substance abuse treatment	72%	54%	56%	45%	55%	26%
% requiring psychotropic medication	33%	78%	38%	67%	39%	78%
% with low intellectual functioning (less than 80 IQ)	30%	20%	40%	18%	39%	30%

**What:**

The State Training School for Boys at Eldora is a 130-bed facility serving delinquent males ages 12-18. The Iowa Juvenile Home (IJH) at Toledo is a 57-bed facility serving delinquent females and male and female children in need of assistance ages 12-18 whom a judge has determined to be delinquent or a Child in Need of Assistance (CINA).

The State Training School and the Iowa Juvenile Home provide highly structured, restrictive environments to assist pre-teens and teenagers who are adjudicated as delinquents or children in need of assistance. The structure places these students into a situation which facilitates their attention and maximizes their opportunity to learn while the comprehensive array of services ensures behavioral or psychological needs can be addressed. These facilities are an integral part of the Child Welfare/Juvenile Justice service delivery systems.

SFY 2011 data is shown in the table below. Toledo beds are utilized based upon need with about 12 beds used for the delinquent population.

	SFY 2010			SFY 2011			SFY 2012 (est.)		
	Eldora	Toledo	Total	Eldora	Toledo	Total	Eldora	Toledo	Total
<b>Operational Beds</b>	167	77	<b>244</b>	150	52	<b>202</b>	130	57	<b>187</b>
<b>Total Youth Served</b>	409	196	<b>605</b>	387	149	<b>536</b>	325	125	<b>450</b>
<b>Average Daily Census</b>	142	76	<b>218</b>	142	59	<b>201</b>	129	57	<b>186</b>
<b>Admissions</b>	167	76	<b>243</b>	167	57	<b>224</b>	150	69	<b>219</b>
<b>30-day Court Ordered Evaluations</b>	87	41	<b>128</b>	82	16	<b>98</b>	18	16	<b>34</b>
<b>Discharges</b>	195	80	<b>275</b>	169	76	<b>245</b>	169	69	<b>238</b>

The number of beds available at Eldora and Toledo are directly impacted by the appropriation received. Reduced funding and demand in SFY 2011 resulted in a decrease of 17 beds at Eldora. Reduced funding in SFY 2011 resulted in a decrease of 25 beds at Toledo.

Average length of stay data for SFY 2008 – SFY 2011 is shown in the table below.

**Average Length Of Stay (months)**

Program	SFY 2008		SFY 2009		SFY 2010		SFY 2011	
	Eldora	Toledo	Eldora	Toledo	Eldora	Toledo	Eldora	Toledo
Delinquent	8.1	8.2	8.2	5.9	9.2	4.9	8.6	7
CINA Female	---	9.8	---	8.2	---	7.4	---	10.3
CINA Male	---	8.5	---	8.7	---	6.2	---	12.8

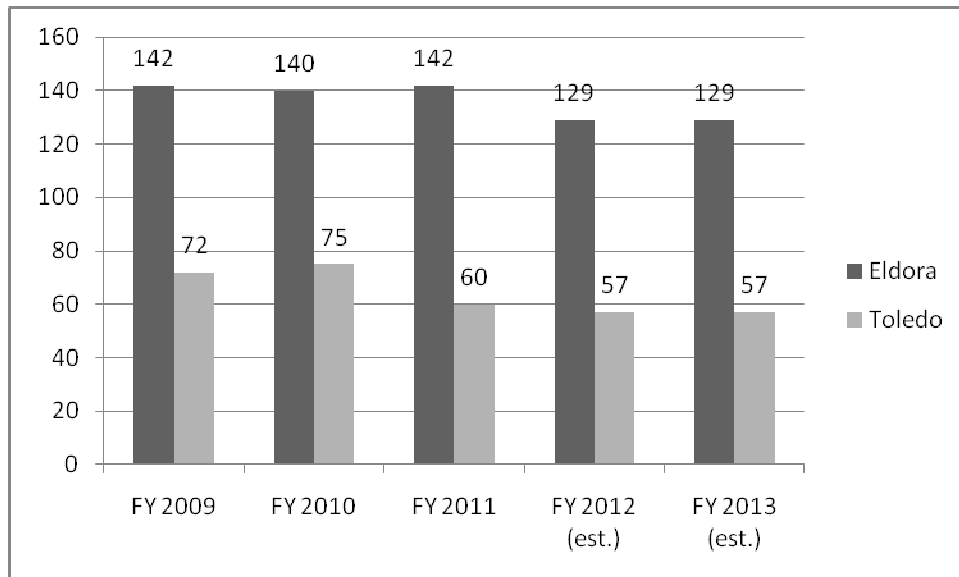
Discharges and placement settings to which youth were discharged are shown in the table below:

**SFY 2011 Discharge/Placement Settings**

Discharges To	Eldora		Toledo		Total	
Home	134	79%	21	29%	155	65%
Relative's Home	21	12%	8	11%	29	12%
Family Foster Home	1	1%	12	17%	13	5%
Group Care	1	1%	11	15%	12	5%
Shelter / Detention	3	2%	13	18%	16	7%
Hospital / Mental Health Institute	0	0%	2	3%	2	1%
Jail / Prison / State Training School	1	1%	4	6%	5	2%
Supervised Apartment Living	7	4%	1	1%	8	3%
<b>Total</b>	<b>168</b>	<b>100%</b>	<b>72</b>	<b>100%</b>	<b>240</b>	<b>100%</b>

Average daily census by state fiscal year is shown in the chart below:

**Average Daily Census**



**Eldora:** The State Training School offers a behavioral program that transitions male delinquents from criminal behavior into goal-oriented, productive citizenship and also performs evaluation services for Juvenile Court Officers and judges. The STS offers specialized treatment services to sex offender youth as well as intensive substance abuse treatment. The STS received American Correctional Association accreditation in 2009, and uses ACA standards to monitor its programs and improve living conditions.

Eldora is a fully comprehensive 24/7 residential treatment program providing a variety of educational, psychological, psychiatric and behavioral programs. Students can receive their GED, high school diploma and college credits in addition to vocational certifications. They can receive treatment in substance abuse, sex offender issues, grief and loss, anger management, gang diversion and basic social skills and behavior modification. As a 24/7 facility, the students and their needs and behaviors are constantly monitored and addressed in a safe and secure environment.

Toledo: The Iowa Juvenile Home offers a behavioral program that emphasizes student strengths and uses gender-specific programming. The facility utilizes an innovative behavior-modification program (Positive Behavioral Supports, or PBS) to change juveniles' behavior, improve resident and staff safety, develop social skills, and enhance academic achievement. The IJH operates 24/7 and provides a comprehensive array of educational, skill building and treatment services to meet the individualized needs of the students. Services include assessment, counseling, and treatment for substance abuse; remedial, vocational, general, special, and post secondary education; job readiness; activity and social skill building. In addition, medical, psychiatric, and psychological needs are addressed through medication management, counseling, trauma care, testing, and assessment.

## How:

### Service Delivery

Staff provide highly structured services to assist youth to become successful.

Eldora: The State Training School has a total of 164.3 staff Full Time Equivalent (FTEs) in SFY 2012 with salaries of approximately \$11.5 million.

Toledo: The Iowa Juvenile Home has a total of 114.0 staff (FTEs) in SFY 2012 with salaries of approximately \$7.8 million.

### Service Support

Each facility receives technical assistance and guidance from staff in General Administration regarding corporate oversight and program support, financial accountability, infrastructure, legal services, and information technology.

## Results Achieved:

Result:	Facility	SFY 2011 Actual Level	SFY 2012 Projected Level	SFY 2013 Offer Level
Reading Academic Achievement (Percent of students who showed improvement from Pre- to Post-test, which occurs at admission and discharge)	STS	72%	75%	79%
	IJH	62%	62%	63%
Math Academic Achievement (Percent of students who showed improvement from Pre- to Post-test, which occurs at admission and discharge)	STS	85%	87%	89%
	IJH	49%	49%	50%
Percent of youth who were readmitted after a discharge from the facility	STS	5%	10%	10%
	IJH	19%	19%	18%

Sustaining service delivery assumes the level of funding requested in the offer as well as full funding of salary adjustment. If funding is insufficient in either area, results to be achieved will need to be modified to reflect the impact.

### **Impact of Proposed Budget on Results:**

#### **Current Results:**

Youth are court-ordered to these facilities. The STS unit at Eldora receives male adjudicated delinquent youth. The STS unit at Toledo receives female adjudicated delinquent youth. The IJH receives male and female Children In Need of Assistance.

Eldora: The State Training School is receiving a high number of youth who have significant mental health challenges, felony or high-grade misdemeanor adjudications, and special education needs, especially due to low intellectual functioning. The mental health issues of this population of youth, along with their level of intellectual functioning and aggressive behaviors, present unique management and treatment issues.

Toledo: The STS/Iowa Juvenile Home serves children whose needs cannot be effectively addressed by community-based service providers. A majority of the youth have had a previous mental health care placement and their psychiatric needs require a high degree of individualized treatment. The population is increasingly characterized by multiple deficits and extreme emotional disturbance. Specialized treatment programs are needed to provide the necessary care and treatment these youth need.

This offer includes funding to sustain current services provided by the juvenile facilities to meet the needs of the current profile of youth served.

#### **Legal Requirements:**

The State Training School (STS) is established in Chapter 233A of the Code of Iowa to provide to juvenile delinquents a program which focuses upon appropriate developmental skills, treatment, placements, and rehabilitation. The STS is made up of the unit for boys at Eldora and the unit for delinquent girls at Toledo. The Iowa Juvenile Home (IJH) is established in Chapter 233B of the Code of Iowa for the purpose of providing care, custody, and education of the children committed to the facility at Toledo.